

JCS-165. PROC, SPEC. EQPMNT

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SECRET**J.P.W.C. 54/1/54 Draft**

COPY NO. _____

DRAFT**PROCUREMENT OF S.O. EQUIPMENT****Procedure recommended by Joint Psychological Warfare Committee.**

1. Foreign S. O. organizations requiring special S. O. equipment will submit their demands direct to the U. S. Office of Strategic Services who will include these demands as separate lists in a catalogue of U. S. and foreign requirements.

2. That catalogue will be submitted by the Office of Strategic Services to the Joint Psychological Warfare Committee for approval. *then*

3. The Joint Psychological Warfare Committee will submit the Catalogue to the appropriate procurement offices of the Government agencies concerned for the purpose of:

(a) Establishing the supply service that will have procurement and purchase responsibility.

(b) Determination of the procurability of the munitions requisitioned and the extent of any conflict with the current ~~Army Supply~~ *Military* Programs.

It will take action to approve the Catalogue in whole or in part in accordance with the determinations thus made.

4. Upon approval of the catalogue by the Joint Psychological Warfare Committee, it will constitute the general *supply* program of the Office of Strategic Services and of foreign S. O. organizations concerned for this class of munitions.

5. As actual requirements for items in the catalogue are foreseen, requisitions will be presented to the Requirements Division, S.O.S. for needs of the Office of Strategic Services and to the International Division, S.C.S. for needs of foreign Governments. Each of these divisions will designate an officer

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whose special duty will be to direct the procurement of these items that can be effected, and will advise the Office of Strategic Services of the action taken.

6. To represent properly the O.S.S. interests in the procurement of these munitions, that organization shall be authorized to provide not less than two liaison officers with the S.O.S.

7. It is to be emphasized that the above procedure contemplates that all procurement and purchase will be effected by the established supply services of the U. S. Army.

PH510W/100

December 5, 1942

MEMORANDUM FOR CHIEF, GEN. J. E. PHANE,
 SECRETARY OF JOINT CHIEFS OF STAFF.

SUBJECT: Material Requirements for the Office of Strategic Services.

1. The catalogue of Material Requirements for the Office of Strategic Services and the supplementary list attached thereto have been scanned by the interested bureaus. The materials listed represent such small quantities of equipment when compared with the Navy requirements as a whole that they do not feel there will be any conflict with our program should this material be requisitioned. This, however, does not refer to the radio equipment listed on Page 9 of the catalogue which we feel should not be provided at this time. As critical materials involved represent but a fraction of total requirements their use for this purpose will have no appreciable effect on the whole program.

H. W. HANSON

Not pertinent to C. S. S. program,
 to implementing British Unit,
 and to maintain from
 British stock. All these
 are included in a list
 are present in the inventory
 as of Dec 7/42

OFFICE OF STRATEGIC SERVICES
WASHINGTON, D. C.

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December 28, 1942

To: Colonel Donovan
From: Commander Vanderbilt
Subject: J.C.S. Secret memo 165/1, December 26, 1942 -
Procurement of Special Operations Equipment.

I spoke to General Wood this afternoon regarding the insertion in this memorandum in Paragraph 2 of "Assistant Chief of Staff, G-4, War Department". General Wood told me that he does not like this arrangement and that he had spoken to General Wedemeyer about it and that General Wedemeyer said he would take it up with General McNarney and would recommend to him the substitution of "Services of Supply and Materiel Command, Air Corps".

General Wood also spoke to General Clay who agreed that the latter wording would be preferable. General Wood says that while the insertion of G-4 adds one more link in the chain, he believes, as a practical matter, his office and Air Corps will handle all our requirements and that the change should not be a cause of worry to us.

W.H.V.
W.H.V.

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J.P.W.C. 54/1/2d Draft

63/D
COPY NO. 1

December 7, 1942

JOINT PSYCHOLOGICAL WARFARE COMMITTEE

PROCUREMENT OF S.O. EQUIPMENT

Note by the Secretary

1. Transmitted herewith for record and information is the final draft of the proposal on this subject as approved by the Joint Psychological Warfare Committee at its 40th Meeting, December 7, 1942

A. H. ONTHANK,
Secretary.

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PROCUREMENT OF S.O. EQUIPMENT

Procedure recommended by Joint Psychological Warfare Committee

1. Foreign S.O. organizations requiring special S.O. equipment will submit their demands direct to the U. S. Office of Strategic Services who will include these demands as separate lists in a catalogue of U. S. and foreign requirements.
2. The Office of Strategic Services will submit the catalogue to the appropriate procurement offices of the Government agencies concerned for the purpose of:
 - (a) Establishing the supply service that will have procurement and purchase responsibility.
 - (b) Determination of the procurability of the munitions requisitioned and the extent of any conflict with the current military programs.
3. The catalogue will then be submitted by the Office of Strategic Services to the Joint Psychological Warfare Committee, which will take action to approve the catalogue in whole or in part in accordance with the determinations made by the procurement offices.
4. Upon approval of the catalogue by the Joint Psychological Warfare Committee, it will constitute the general supply program of the Office of Strategic Services and of foreign S.O. organizations concerned for this class of munitions.
5. As actual requirements for items in the catalogue are foreseen, requisitions will be presented to the Requirements Division, S.O.S. for needs of the Office of Strategic Services and to the International Division, S.O.S. for needs of foreign Governments. Each of these divisions will designate an officer whose special duty will be to direct the procurement of those items that can be effected, and will advise the Office of Strategic Services of the action taken.

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6. To represent properly the O.S.S. interests in the procurement of these munitions, that organization shall be authorized to provide not less than two liaison officers with the S.O.S.

7. It is to be emphasized that the above procedure contemplates that all procurement and purchase will be effected by the established supply services of the U. S. Army.

8. Previous instructions contrary to this procedure are hereby revoked.

SECRETJ.P.W.C. 54/1December 3, 1942COPY NO. 1JOINT PSYCHOLOGICAL WARFARE COMMITTEEPROCUREMENT OF S. O. EQUIPMENTNote by the Secretary

The Enclosure represents the final action of this Committee on the procedure recommended by the Operations Division, War Department General Staff and approved by the Chief of Staff, Headquarters, Services of Supply. It is furnished for record and information.

A. H. ONTHANK,
Secretary.

SECRETENCLOSUREPROCUREMENT OF S.O. EQUIPMENTProcedure recommended by Joint Psychological Warfare Committee.

1. Foreign S. O. organizations requiring special S. O. equipment will submit their demands direct to the U. S. Office of Strategic Services who will include these demands as separate lists in a catalogue of U. S. and foreign requirements.
2. The catalogue so prepared and as approved by the Joint U. S. Psychological Warfare Committee to be transmitted to the Joint U. S. Staff Planners.
3. The Joint U. S. Staff Planners will submit the catalogue to the Joint U. S. Chiefs of Staff with their recommendations, which will cover such amendments as may be desirable and general priority classifications.
4. Upon approval of the catalogue by the Joint U. S. Chiefs of Staff, it will constitute the general program for this class of munitions. As actual requirements for items in the catalogue are foreseen, requisitions will be presented to the Requirements Division, S.O.S., for U. S. needs and requisitions will be submitted to the International Division, S.O.S., for foreign government needs. Each of these divisions will designate an officer whose special duty it will be to informally process requisitions received with the Purchases Division and the supply services concerned for the purpose of:
 - (a) Establishing the supply service that will have procurement and purchase responsibility.
 - (b) Determination of the procurability of the munitions requisitioned and the extent of any conflict with the current Army Supply Program.

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5. As a result of the action in paragraph 4 above, the Requirements Division and International Division, respectively, will take action to direct the procurement of those items that can be effected and will advise the U. S. Office of Strategic Services of the action taken.

6. To represent properly the O.S.S. interests in the procurement of these munitions, that organization shall be authorized to provide not less than two liaison officers with the S.O.S.

It is to be emphasized that the above procedure contemplates that all procurement and purchase will be effected by the established supply services of the U. S. Army.

SECRETJ.P.W.C. 54November 19, 1942COPY NO. 1JOINT PSYCHOLOGICAL WARFARE COMMITTEEPROCUREMENT OF S. O. EQUIPMENTNote by the Secretary

The Enclosure, a proposal for establishing procedure for procurement of devices and equipment for special operations, has been submitted for consideration by the Chief of Staff of the Services of Supply, U. S. Army.

A. H. ONTHANK,
Secretary.

References:

- (a) As to procurement for O.S.S.:
J.P.W.C. 42/1/2d Draft; 42/4.
- (b) As to procurement for other agencies:-
J.P.W.C. 42; J.P.S. 35/15; J.P.W.C. 42/2;
J.P.W.C. 42/3.

SECRETENCLOSURE

WAR DEPARTMENT
 WAR DEPARTMENT GENERAL STAFF
 OPERATIONS DIVISION
 WASHINGTON

SPRME 400.3296

November 18, 1942

MEMORANDUM FOR GENERAL STYER:

Subject: Procurement of S. O. Equipment.

1. I have reviewed the attached memorandum from General Macready to General Somervell on the above subject dated November 3, 1942. I believe that the procedure outlined below is the one that should be established:

a. The British S. O. Organization to submit demands direct to the U.S. O.S.S. who will include these demands as separate U. K. lists in a catalogue of U. S. and U. K. requirements.

b. The catalogue so prepared and as approved by the Joint U. S. Psychological Warfare Committee to be transmitted to the Joint U. S. Staff Planners.

c. The Joint U. S. Staff Planners will submit the catalogue to the Joint U. S. Chiefs of Staff with their recommendations, which will cover such amendments as may be desirable and general priority classifications.

d. Upon approval of the catalogue by the Joint U. S. Chiefs of Staff, it will constitute the general program for this class of munitions. As actual requirements for items in the catalogue are foreseen, requisitions will be presented to the Requirements Division, S.O.S., for U.S. needs and requisitions will be submitted to the International Division, S.O.S., for U. K. needs. Each of these divisions will designate an officer whose special duty it will be to informally process

1. To be approved by the JCS and then forwarded to the War Department for approval. The War Department will then forward to the War Department for approval.

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requisitions received with the Purchases Division and the supply services concerned for the purpose of:

- (1) Establishing the supply service that will have procurement and purchase responsibility.
- (2) Determination of the procurability of the munitions requisitioned and the extent of any conflict with the current Army Supply Program.

a. As a result of the action in sub-paragraph d above, the Requirements Division and International Division, respectively, will take action to direct the procurement of those items that can be effected and will advise the U. S. O.S.S. of the action taken.

B. It is to be emphasized that the above procedure contemplates that all procurement and purchase will be effected by the established supply services of the U. S. Army.

A. O. WIDEMEXTER,
Brigadier General, U. S. A.
Chief, Strategy & Policy Group, OPD.

Incl.
cy. lot 11/7 w/incls.
Returned.

WAR DEPARTMENT
HEADQUARTERS, SERVICES OF SUPPLY
WASHINGTON, D.C.

APEX

November 13, 1948

MEMORANDUM FOR BRIGADIER GENERAL A. O. WIDEMEXTER
Operations Division, General Staff

1. Reference is made to your attached memorandum of November 13, subject: "Procurement of S. O. Equipment", and its inclosures.

2. The procedure which you propose appears to be quite satisfactory. It is suggested that you arrange to have

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this adopted, and inform me when this action has been taken so that the Services of Supply can take steps to carry out the procedure.

W. D. STYER,
Major General, U.S.A.,
Chief of Staff.

Attach.
Roms. 11/18 w/incls.

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WAR DEPARTMENT
HEADQUARTERS, SERVICES OF SUPPLY
Washington, D. C.

SPHX

November 7, 1942

MEMORANDUM FOR BRIGADIER GENERAL A. C. WEDEMAYER
OPERATIONS DIVISION, GENERAL STAFF

1. I saw General Deane for a few minutes this morning and showed him the attached copy of a letter and its inclosure from General Macready to General Somervell, under date of November 3, with regard to the manufacture in the U.S.A. of S. O. equipment.

2. I had previously discussed this matter with General Deane, and had noted that the Joint Staff Planners were not in favor of setting-up a separate procurement agency in the O.S.S. This decision is heartily concurred in by the S.O.S. I believe that some arrangement can be worked out similar to the arrangement proposed by General Macready whereby we can handle their procurement for them on a satisfactory basis and with the necessary security. General Deane suggested that I send you a copy of General Macready's letter and its inclosure for your consideration and study on this matter.

3. I will be glad to discuss it further with you if you so desire.

W. D. STYER,
Major General, U.S.A.,
Chief of Staff.

Incl.
Cy. let 11/3 w/incl.

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N/1/2/100A

3rd November 1948.

MEMORANDUM FOR: Lt. General Archon B. Somervell,
Services of Supply, Munitions Building,
Washington, D. C.

The Manufacture in the U.S.A. of S.O. Equipment.

You will remember that the other day I mentioned to you that we were in difficulty over the procurement of very secret S.O. equipment from the United States, as the arrangements made between our own S.O. organisation and your O.S.S. had apparently not been agreed to.

The situation is described in the attached memorandum.

My staff have discussed the question with Operations Division, Brigadier General Wademeier who states that "as a result of careful study of the facts available to me, it is my opinion that procurement of these items by the British Government must be accomplished through the International Division of the Services of Supply. I have been assured that appropriate security can and will be provided through that channel."

I quite appreciate your point of view that the O.S.S. should not set themselves up as a procurement agency and that all special material required by them should be obtained with the necessary safeguards through your own S.O.S. channels.

What I am, however, most anxious to do is to avoid any discussion round the table at the International Supply Committee, and to short circuit the British Supply Mission and in fact all sections of my own staff which do not deal with S.O. matters for obvious security reasons.

As most satisfactory arrangements for standardization and distribution of the special equipment in question have already been made between the British S.O. Organization and your O.S.S., I would be most grateful if you would agree to the following procedure:

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- (1) Our S.O. Organization to continue to submit demands direct to your O.S.S. authorities, who will prepare a catalogue showing the total quantities required in this country covering both the British and American requirements.
- (2) Colonel Donovan's organization then to submit a joint demand to a selected officer of your own Procurement Division, who will make the necessary arrangements for manufacture etc., and obtain the necessary priorities without the International Supply Committee being brought into the matter in any way.
- (3) The O.S.S. and our S.O. Organizations to allocate deliveries from manufacturers as between the British and the Americans according to operational and training requirements, stock positions and probable consumption. (You will, of course, appreciate that this part of the procedure is of an extremely secret nature and I suggest that it should not be dealt with except by the two special Organizations concerned.) A similar organization is being adopted as between your organization and ours in England.
- (4) Notification would be made to O.L.L.A. in accordance with para. 7 of the attached memorandum when deliveries are made to the British, in order that Lend Lease accounts may be complete.

I understand that the total value of the materials in question is comparatively insignificant and that hitherto no difficulties have been encountered regarding procurement. At the same time the actual issue of the goods which are urgently required for special operations is being held up owing to disagreement over procedure.

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I should be very grateful if you would let me know as soon as possible whether I may inform our S.O. Organisation that you agree with the procedure suggested above.

(G.N. MACREARY)
Lieut-General.
Commander, British Army Staff
in Washington.

SECRET

86.10.48.

MEMORANDUM IN CONNECTION WITH THE MANUFACTURE
IN THE UNITED STATES OF S.O. EQUIPMENT.

THE FACTS.

1. In March, 1942, two British engineers were sent to the United States from England in order to carry out the preliminary work which was necessary to enable production to be started in the United States of certain secret stores and equipment which were required both by the British and by the Americans for S.O. operations.
2. These two engineers worked as a single team with a Department of O.S.S. which was thereupon set up in New York termed the "Supply Section O.S.S."
3. In the past few months this team has adjusted the British designs and specifications to comply with American manufacturing technique so that the goods can be produced in the manufacturing shops here. This team has also been responsible for working on improvements and other alterations to the equipment in order to make it more efficient or more suitable for the job. The results of this work have been successful and a number of orders are now ready to be placed with manufacturers in this country for the production of these goods for the use both of S.O. England and O.S.S.
4. During the past month an agreement has been made between British S.O. officials and O.S.S. to pool the joint resources of England and America in order to produce the equipment necessary for S.O. operations in all parts of the world. This involves a complete exchange of stock figures, consumption, production programmes, etc. in both countries so that the goods can be produced in the most economical centre and dispatched to whichever part of the world they are most urgently required. The machinery to carry these arrangements into effect has already been set up.

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5. In practice the arrangements referred to above will operate as follows. The O.S.S. authorities will prepare a catalogue showing the total quantities to be manufactured in this country including both British and American requirements. O.S.S. will obtain the necessary priorities and issue the requisite orders to the manufacturers. The deliveries from the manufacturer will be allocated as between the British and the Americans according to operational and training requirements, stock positions and probable consumption. A similar procedure will in due course be adopted in England.
6. This procedure is in fact already in force and a large quantity of certain equipment is actually being produced at this moment in the U.S., part of which is being shipped to England to fulfill an urgent operational demand and part of which is being retained to meet the requirements of the American Army Engineers.
7. It has always been understood and it has been agreed on both sides that although the British would not use the usual Lend Lease machinery for ordering the goods, payment for any of the goods acquired by the British from America should be settled under the terms of Lend Lease. Special arrangements have already been made both with the British Supply Mission and O.L.L.A. Administrations whereby the nature of the goods should be kept secret and should not be disclosed to the clerks and other office personnel in the two Administrations.

PRESENT DIFFICULTIES.

8. When the production programme for the next few months was recently submitted to the U.S. Joint Planners it was proposed by them that any requirements of the British for Equipment should be obtained through the normal machinery of Lend Lease.

9. In case there should be any misunderstanding as to what is involved by the "normal Lend Lease machinery" it should be pointed out that first of all the order has to be broken down to ascertain the exact quantities of the defence materials required, and this is done in the greatest detail down to the last pound. When this has been completed, a brief is prepared by the secretariat of the International Supply Committee and submitted to the International Supply Sub-Committee, who recommend priority ratings and the allocation of strategic materials. It is then passed on to the International Supply Committee, who confirm or reject the recommendations regarding priority ratings and definitely fix the allocation of strategic materials. From this Committee it passes to the Staff Officer of the Service Supply and his secretariat, who prepare the papers for the Munitions Assignment Board. The Munitions Assignment Board confirm the priority ratings. Once this has been gone through, the order can be placed with the manufacturers. The procedure takes a minimum of three months.
10. It will be appreciated that if the recommendation of the U.S. Joint Planners is put into effect, the whole of the arrangements described in paragraphs 1 to 7 of this Memorandum are vitiated. The time factor and the uncertainty of priorities makes any question of working in a joint programme impossible. The machinery already set up for providing an economical production of S.O. equipment to meet the requirements in all theatres of war is destroyed. Moreover there are great practical difficulties in using the normal Lend Lease channels as all the drawings and specifications and other technical data in respect of these goods are in the hands of O.S.S.
11. It should be emphasized that this memorandum relates only to special equipment which has to be manufactured in this country to meet the exceptional demands of S.O. work.

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British S.O. is already purchasing through the normal machinery of Lend Lease a large quantity of goods which can be bought in the ordinary way in the open market.

13. Difficulties have already arisen as a result of the decision made by the U.S. Joint Planners. Samples of certain goods now being manufactured here under orders placed by O.S.S. are required with the greatest urgency for shipment to England so that they can be subjected to exhaustive field tests before the main production is started. It has been necessary to pay cash for these sample deliveries as the American authorities were unwilling to release the goods in view of the decision made by the U.S. Joint Planners.

SUGGESTED SOLUTION.

13. The decision required to solve these difficulties is as follows:-
14. It is desired that the arrangements for the pooling of production as described in the earlier paragraphs of this memorandum should remain.
15. O.S.S. should continue as at present to place the orders and to allocate to Britain such part of the production as may be agreed between the British and American S.O. officials having regard to various factors referred to in paragraphs 4 and 5.
16. Any goods so allocated to the British S.O. should be paid for under Lend Lease. As and when deliveries are made, a record of such deliveries should be furnished to the Lend Lease authorities, so that they may be accounted for in the normal way at the price charged by the manufacturers.

CONCLUSION.

17. The solution outlined above has the full approval of O.S.S., the British Supply Mission and O.L.L.A. It need hardly be stressed that the matter is one of the greatest urgency. Goods are required urgently in England for operational purposes but production is being held up in this country until a decision has been reached.